

ZONING BOARD OF ADJUSTMENT

To:

# Planning & Development 33 Wakefield St Rochester, NH 03867 Phone (603) 335-1338 Fax (603) 330-0023

DO NOT WRITE IN THIS SPACE

CASE NO 2 - 23 - 20 87-23-31

# APPLICATION FOR EQUITABLE WAIVER

CITY OF ROCHESTER	DATE FILED 7/19/23 ZONING BOARD CLERK
Name of applicant Torr, Ralph W.	603-332-7700 Phone 603-234-5584
Address 283 Chestnut Hill Rd Rochester	r, NH 03867-5107
E-Mail Torrhomeimprovements@gmail.com	

Owner of property concerned Ralph W. Torr Address 283 Chestnut Hill Rd. Rochester, NH 03867-5107 Location of property 52 Little Falls Bridge Road Rochester, NH Zone AG **Map** 209 **Lot** 15 Block Description of property Frontage - 306.17' x (side) 148.57' x (rear) 502' x (side) 121' (give length of frontage, side & rear) Proposed use or existing use affected Construction of new home within the front setback and within 75' of the Cocheco River. The undersigned herby requests an equitable waiver to the terms of RSA 674:33-a, sub-section \_\_\_\_\_ and asks that said terms be waived to permit See narrative. Chapter 275, Table 19-A Front Setback, Chapter 275-12.3 75' Buffer to Cocheco River to retain an existing structure The undersigned alleges that the violation occurred by virtue of a good-faith error in calculation or measurement and thus constitutes

grounds for an equitable waiver

Signed

Date July 19, 2023

# Equitable Waiver of Dimensional Regulations Application Checklist

- Complete the application form.
- You must complete the "Consideration Governing the Granting of a Dimensional Equitable Waiver" sheet, addressing the 5 items set forth by NH RSA 674:33a.
- A narrative explaining what you are requesting the equitable waiver for.
- A sketch (see attached example) including the following:
- Measurements of the distances from any existing structure to the lot lines. If the proposed structure is not attached to the building, you will need the distance between buildings.
- Dimensions of the lot.
- If the applicant is not the property owner, he/she must supply a note signed by the property owner stating his/her knowledge of the application being submitted to the Zoning Board of Adjustment. The property owner will receive a copy of the public hearing notice by certified mail along with the abutters.
- Photographs, if you have them.
- The Zoning Secretary will create the abutters list for the applicant. The applicant must pay the cost of the certified fee for each abutter, applicant and any other applicable person on the abutter list.
   \*\* See Zoning Secretary for current fee.
- Application fee \$175.00 (make check payable to the City of Rochester).

All of the above information must be completed and submitted to the Planning & Development Department on or before the deadline date, or the application will be considered incomplete and will be postponed until the next scheduled meeting, or until all the requirements have been met.

**NOTE:** All applicants will be allowed one (1) postponement of the hearing on their application, and shall notify the Planning & Development Department in writing of their intent to postpone such hearing at least two (2) days prior to the meeting at which their application is to be considered. If the applicant requests a second (2<sup>nd</sup>) postponement of the hearing, the application will be considered to have been withdrawn and the applicant must file a new application with the Board in order to receive a hearing. The provisions of this paragraph shall not apply to any postponement requested by an applicant as a result of the inability of the Zoning Board of Adjustment to provide the applicant with a full five-member board for the hearing on the application.

The applicant or their representative MUST attend the Zoning Board of Adjustment meeting to present their case, or no action will be taken.

If you have any questions with any of these requirements, please call Crystal Galloway at 603-335-1338 or Email <a href="mailto:crystal.galloway@rochesternh.net">crystal.galloway@rochesternh.net</a>

Considerations Governing Granting of a Dimensional Equitable Waiver (RSA 674:33-a):

1. The violation was not noticed or discovered by any owner, former owner, owner's agent or representative, or municipal official, until after a structure in violation had been substantially completed, or until after a lot or other division of land in violation had been subdivided by
conveyance to a bona fide purchaser for value.
See Narrative
2. The violation was not an outcome of ignorance of the law or ordinance, failure to inquire, obfuscation, misrepresentation, or bad faith on the part of any owner, owner's agent or representative, but was instead caused by either a good faith error in measurement or calculation made by an owner or owner's agent, or by an error in ordinance interpretation or applicability made by a municipal official in the process of issuing a permit over which that official had authority. See Narrative
See Ivaliative
3. That the physical or dimensional violation does not constitute a public or private nuisance, nor diminish the value of other properties in the area, nor adversely affect any present or permissible future uses of any such property.  See Narrative
4. That due to the degree of past construction or investment made in ignorance of the facts constituting the violation, the cost of correction so far outweighs any public benefit to be gained, that it would be inequitable to require the violation to be corrected.  See Narrative
5. If all 4 of the above are not proven by the property owner, an equitable waiver may still be granted if the property owner can prove to the satisfaction of the Board that the violation has existed for 10 years or more, and that no enforcement action, including written notice of violation, has commenced against the violation during that time by the municipality or any person directly affected.
See Narrative
<u>●</u>



# **BERRY SURVEYING & ENGINEERING**

335 Second Crown Point Road Barrington, NH 03825 Phone: (603) 332-2863

Fax: (603) 335-4623 www.BerrySurveying.Com





# **BERRY SURVEYING & ENGINEERING**

335 Second Crown Point Road Barrington, NH 03825 Phone: (603) 332-2863 Fax: (603) 335-4623 www.BerrySurveying.Com crberry@metrocast.net July 19, 2023

City of Rochester Zoning Board Attention: Shanna Saunders, Director of Planning & Development 33 Wakefield Street Rochester, NH 03867,

Re: Ralph W. Torr revocable Trust of 2000

Ralph W. Torr, Trustee 52 Little Falls Bridge Road Tax Map 209, Lot 15 Equitable Waiver

Ms. Saunders

On behalf of our client, Ralph W. Torr, Berry Surveying & Engineering (BS&E) is submitting an Equitable Waiver to the Zoning Board of Adjustment for the existing constructed structure to remain in the current location which sits within the Front Setback to Little Falls Bridge Road as defined in Chapter 275, Attachment 6, Table 19-A and also sits within the 75' Buffer to the Cocheco River as defined in Chapter 275-12.3 Buffer Defined within the Conservation Overlay District (COD)

## **Background and General Narrative:**

The existing site is commonly known as 52 Little Falls Bridge Road, Tax Map 209, Lot 15. The site is located in the Agricultural Zone (AG) which requires a 20' front setback to the road right of way, 20' rear setback and 10' sideline setback. The site is serviced by an onsite effluent disposals system (EDA) and municipal water. The minimum lot area requirement is 30,000 Square Feet (Sq.Ft.) and requires 150' of frontage. The parcel contains 22,400 Sq.Ft., of land area and has 306.17' of frontage on Little Falls Bridge Road. The parcel is also located within the Conservation Overlay District whereas it has approximately 502' of frontage along the Cocheco River.

The parcel is a remnant of a much larger estate that was subdivided by prior land owners along Little Falls Bridge Road. The last sale from the original parcel was transferred to Public Service (PSNH) and is now shown as Tax Map 209, Lot 16 and included land along the river, Little Falls Bridge Road and created the eastern boundary of the final parcel sold to Mr. Torr. The western boundary was created when what is now shown as Tax Map 209, Lot 14 was subdivided by prior owners. It is important to note that these subdivisions and transactions were completed prior to the City of Rochester Zoning Ordinance, and therefore the remaining parcel now owned by Mr. Torr was also created well before the underlying ordinances.

Little Falls Bridge Road travels between what is now NH Route 11 and Chestnut Hill Road. Unknown to most, the road was originally laid out on October 22, 1804. Since that time there were additional "Widening & Straitening" actions by the Town prior to the incorporation as a City. It is likely the widening and straitening actions were in an effort to ensure the layout of the road was around the constructed product. Each description of the road on the west side of the River is defined as 4 rods wide which is 66'. The road on the east side of the River may have a narrower width. With the various widening and straitening actions, it is presumed the right of way is located 33' from the centerline of the road in this instance. As can be seen from the survey, the abutting lots in the westerly direction on Little Falls Bridge Road did not consider the width of the right of way when subdividing and building. The proximity of the homes is much closer to the physical roadway than the now known right of way would imply. There is survey evidence on the abutting parcel to the west that indicates the former land surveyor of the lot also did not consider the road as 4 rods wide when placing the granite bounds at the front of the lot. This is important when zoning requirements are applied to jurisdictional boundaries that are not readily and commonly known.

Over the last year there was a new structure that was placed on the existing lot. Formerly there was a concrete pad onsite which originally was intended for a home to be placed. The new home was placed on the former pad, and the pad was extended in the easterly direction to accommodate the new home being placed. The extension places the structure 18.81' from the actual surveyed right of way, which is now known to be 4 rods wide. As noted above the perception of the right of way would have placed the structure in conformance with the front setback. The request is to allow the structure to persist in the current location which is 18.81' from the surveyed right of way line.

As noted above the parcel has a northern boundary that is the Cocheco River. In this location the river is converging towards Little Falls Bridge Road, which creates a narrowing affect on the parcels shape. The parcel starts with a depth of 148.57' on the western boundary and narrows to a perpendicular depth of only 31' to the River. When considering the 75' buffer requirement within the COD, nearly the entire parcel falls within 75' of the ordinary high water mark and therefore there is no place for construction or expansion that would comply with the ordinance. Specifically, the small extension takes place in the same location where a perpendicular offset to the river is narrowed by a concave bow in the river. This is imperceptible on the project site. The structure, as placed on the lot, is located 41.99' from the River, and therefore requires an equitable waiver where it is technically closer to the river than a prior constructed item.



#### **BERRY SURVEYING & ENGINEERING**

Considerations Governing Granting of a Dimensional Equitable Waiver (RSA 674:33-a): to permit the single-family home to remain within the front setback to Little Falls Bridge Road and within the COD district of the Cocheco River.

 The violation was not noticed or discovered by any owner, former owner, owner's agent or representative, or municipal official, until after a structure in violation had been substantially completed, or until after a lot or other division of land in violation had been subdivided by conveyance to a bona fide purchaser for value.

The structure was set on an existing concrete pad, and extended to the east in a modest way. The applicant was requested to submit a structure placement certification from a Land Surveyor for finalization of the project. At which time BS&E was hired to conduct a survey. The survey results revealed the non-conformance after the structure had been placed and substantially completed on the lot.

2. The violation was not an outcome of ignorance of the law or ordinance, failure to inquire, obfuscation, misrepresentation, or bad faith on the part of any owner, owner's agent or representative, but was instead caused by either a good faith error in measurement or calculation made by an owner or owner's agent, or by an error in ordinance interpretation or applicability made by a municipal official in the process of issuing a permit over which that official had authority.

The current owner proceeded upon previously perceived boundaries and a previously placed concrete pad. They built upon and expanded the pad for building using the established existing alignment. They did not expand toward the road, nor did they intentionally minimize setbacks while placing the building. Standing on-site there is no way of knowing that the minor extension would impede on the setback given the slope and proximity to the river. Given the natural body of water and the shape it takes, at any given point along the wall of the structure the distance could be larger or shorter and without the benefit of a proper survey the distance appears to be equal along the way. This is especially true with regard to the front setback where the road was not known to be 4 rods wide. If a measurement from the roads edge were taken it would have measured similar results between the existing concrete pad location and the extended corner.

3. That the physical or dimensional violation does not constitute a public or private nuisance, nor diminish the value of other properties in the area, nor adversely affect any present or permissible future uses of any such property.



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If the equitable waiver were granted, there would be no nuisance created. The structure as it sits on the lot is more conforming to the closest abutting parcel. The fact that the structure is slightly within the front setback, of a now surveyed right of way, and marginally closer to the River does not change the surrounding values. The use is permissible within the zone and its practical location on the ground when compared to the technical location within the parcels limits does not affect the use of or future use of any abutting parcel.

- 4. That due to the degree of past construction or investment made in ignorance of the facts constituting the violation, the cost of correction so far outweighs any public benefit to be gained, that it would be inequitable to require the violation to be corrected.
  - To correct the mistake would require the existing home be removed and replaced with a smaller structure. There was a large investment made in this property to date and the removal would require further investment which would exceed 100% of the existing expenditures. There is not appreciable gain with the removal of the structure and is inequitable when compared to the investment made and the investment required to correct.
- 5. If all 4 of the above are not proven by the property owner, an equitable waiver may still be granted if the property owner can prove to the satisfaction of the Board that the violation has existed for 10 years or more, and that no enforcement action, including written notice of violation, has commenced against the violation during that time by the municipality or any person directly affected.

This is not applicable in this case.

We hope the board finds this project is worthy of an equitable waiver and approves the request. Thank you all for your time and attention this matter.

Respectfully submitted,

BERRY SURVEYING & ENGINEERING

Christopher K. Berry, SIT Principal, President



#### **BERRY SURVEYING & ENGINEERING**



view of the rear of the structure along

the shoreline. As can be seen, with the slope, there is no practical way of knowing the distances to the river.

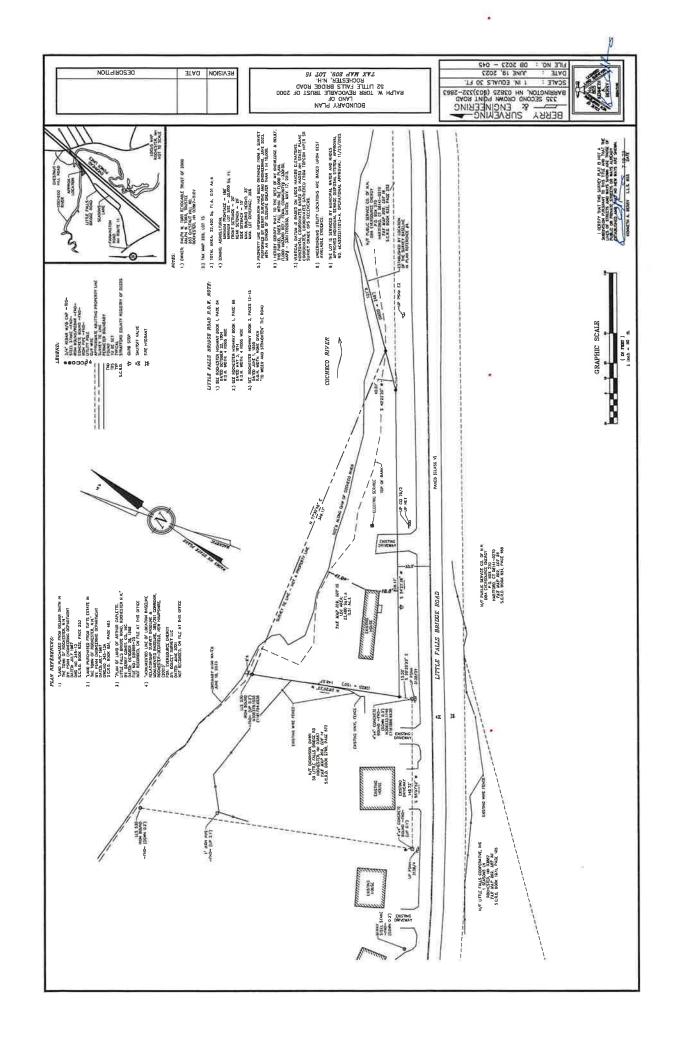


The existing structure from the street.

In the distance can be seen the abutting structure forward of this one. The view on-site is that this structure is parallel with Little Falls Bridge Road.



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# ZONING

275 Attachment 6

# City of Rochester

Table 19-A Dimensional Standards - Residential Districts [Amended at time of adoption of Code (see Ch. 1, General Provisions, Art. II)]

		Lots			Setbacks	ıcks				Other			Standards, Notes and References
	Minimum Lot	Minimum	Minimum Lot Area/ Decolling Unit	Minimum	Maximum	Minimum	Minimum	Maximum	Махіти	Maximum Number of	Minimum Building Height	Maximum Building Height	A "—" means there is no dimensional standard
Residential Districts	(square feet)	(feet)	(square feet)	(feet)	(feet)	(feet)	(feet)	Footprint	Lot Coverage	Stories	(feet)	(feet)	for this item
Residential-1 (R1)													
Single-family	10,000	100		10		01	20	30%	35%			35	Scc Article 19, Dimensional Standards
All other uses	10,000	100	I	01		10	20	30%	35%			35	
Residential-2 (R2)													
Single-family	000'9	09	Ī	10		00	20	30%	35%			35	See Article 19, Dimensional Standards
Two-family	9,000	08	j	0.1		80	20	30%	45%			35	See Article 19, Dimensional Standards
Three- and four-family	12,000 and 15,000	08	1	15		10	25	30%	%09			35	See Artiele 19, Dimensional Standards
Five- or more family	30,000	100	5,000 or 7,500	15		10	25	30%	%09			35	See Article 19, Dimensional Standards
All other uses	000'6	80	1	10		8	20	30%	35%			35	
Neighborhood Mixed Use (NMU)													
All uses	000'9	09	2		25	Sı	20		%06	3	20	20	See Article 19, Dimensional Standards
Agricultural (AG)													
Single-family, conventional subdivision, municipal water and sewer	20,000	150	ĵ	20		10	20	30%	35%			35	Sce Article 19, Dimensional Standards
Single-family, conventional subdivision, municipal water or sewer	30,000	150	Ī.	20		10	20	30%	35%			35	See Article 19, Dimensional Sundards
Single-family, conventional subdivision, neither municipal water nor sewer	45,000	150	j	20		10	20	30%	35%			35	Sce Article 19, Dimensional Standards
Two-family	150% of single	150	1	20		10	20	30%	40%			ì	See Article 19, Dimensional Standards
Single-family dwelling - conservation subdivision	000'9	09	1	20		10	20		35%			35	See Article 33, Conservation Subdivisions
All other uses	45,000	150	5,000 or 7,500	20		10	20		40%			35	

NOTES:
Note 1: For lost that adjoin a residential district, the side setback on the side adjoining the residential district shall be the larger of the required side setback in the subject commercial zone or the adjoining residential zone.
Note 2: For lost without both water and sewer, 10,000 square feet of lot area is required por additional dwelling unit beyond one.

# **Article 12Conservation Overlay District (COD)**

# 275-12.3 Buffer defined.

In all cases the more restrictive buffer shall be used.

## **Buffer Location**

- 75 feet Cocheco River, Salmon Falls River and Isinglass River from the ordinary high-water mark of the river
- 50 feet Named streams and surface water from the ordinary high-water mark listed in Table I below [1]
- 50 feet Edge of jurisdictional wetland consisting of very poorly drained soils<sup>1</sup>
- 50 feet Edge of jurisdictional wetland consisting of poorly drained soils<sup>1</sup>
- 50 feet Vernal pools<sup>2</sup>

## Notes:

- 1. The precise location of a wetland boundary in any particular case must be determined by on-site inspection wetland scientist.
- 2. Vernal pools that shall be identified by a New Hampshire certified wetland scientist and may be subject t Commission.

[1]

Editor's Note: Table I is included at the end of this article.





# 52 Little Falls Bridge Road

City of Rochester, NH 1 inch = 60 Feet



www.cai-tech.com

July 24, 2023 0 60 120 180



Data shown on this map is provided for planning and informational purposes only. The municipality and CAI Technologies are not responsible for any use for other purposes or misuse or misrepresentation of this map.

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# **BERRY SURVEYING & ENGINEERING**

335 Second Crown Point Road Barrington, NH 03825 Phone: (603) 332-2863 Fax: (603) 335-4623

www.BerrySurveying.Com

July 19, 2023

#### **Abutters List**

# Owner of Record

Tax Map 209, Lot 15

Ralph W Torr Rev Tst Ralph W Torr Tstee 283 Chestnut Hill Rd Rochester, NH 03867 Book 4784, Page 903

#### **Abutters**

Tax Map 209, Lot 14

Dawn Dickinson 50 Little Falls Bridge Rd Rochester, NH 03867 Book 2766, Page 672

Tax Map 209, Lot 16

Public Service of NH Eversource Energy PO Box 270 Hartford, CT 06141-0270

Tax Map 209, Lot 17

Kathleen Kelley Torr Robert J Torr 214 Blackwater Rd Dover, NH 03820-8711 Book 4742, Page 877

Tax Map 209, Lot 35

Public Service of NH Eversource Energy PO Box 270 Hartford, CT 06141-0270

# Tax Map 209, Lot 36

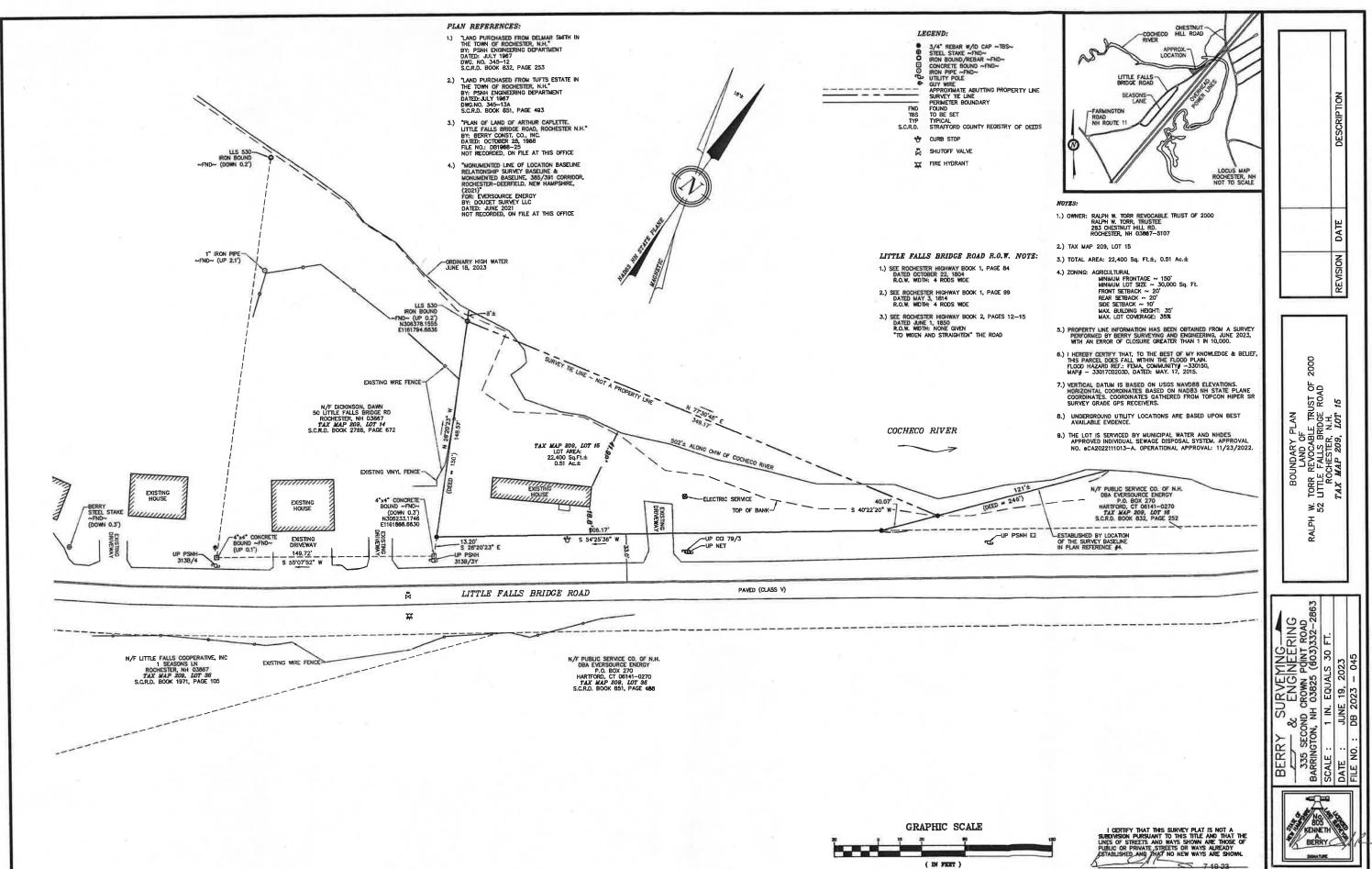
Little Falls Cooperative Inc 1 Seasons Ln Rochester, NH 03867 Book 1971, Page 105

## **Professionals**

Kenneth A. Berry PE LLS
Christopher R. Berry, Project Manager
Berry Surveying & Engineering
335 Second Crown Point Road
Barrington, NH 03825



# **BERRY SURVEYING & ENGINEERING**



1 tach = 30 ft.

REVISION

FLAN F. LE TRUST OF IRIDGE ROAD N.H. LOT 16 52.¥

MING SINEERING POINT ROAD 6 (603)332–28 LS 30 FT.

BERRY

5